

CARE Tallahassee

A Program Evaluation

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Outline

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- ▶ Previous Research
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- ▶ Program Findings
- ▶ Barrier Findings
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- ▶ Summary

Purpose of Evaluation

Evaluate the effectiveness of the CARE program that assists ex-offenders with re-integrating back into society

Prior Research

- ▶ What we know about prison re-entry:
 - ▶ “More than 650,000 ex-offenders are released from prison every year. (DOJ.gov)
 - ▶ 95 percent of individuals currently in the system will be released. (Bureau of Justice and Statistics 2012)
 - ▶ 2/3 will violate parole / probation & commit a crime within < 3 years of release (Langan and Levin, 2002)

Sex Offender Barriers

- ▶ Sex offender stigmatization
- ▶ Residence restrictions
- ▶ Employment restrictions
- ▶ Internet restrictions
- ▶ Notification laws
- ▶ Registration requirements (SORA's)
- ▶ Family and Community interactions

Methodology

- ▶ Observe residents in their daily routines
- ▶ Interview staff and residents
- ▶ Research DOC data with previous resident information.
 - ▶ CARE resident information (300 residents)
 - ▶ Florida Department of Corrections Offender Search Database

Program Findings

▶ Inputs:

- Staff: Bob Rumbley & George Schwender

▶ Activities and Services:

- Founded in 2005. A Faith Based Program that helps individuals transition back into society
- CARE currently houses 24 residents (with a max capacity of 34)
- ~70% of the current residents are registered sex offenders

Program Findings

▶ Budgets:

- Lawn service contracts
- Donations
- Program fees they receive from residents
- Resident disability
- Funding from private groups
 - Provide CARE up to \$500 per month. They also provide a clothing stipend, and a bike.

Program Findings

▶ Activities and Services (contd.):

- Spiritual services on Sunday's
- Community Town Hall on Monday's
- Full service on Tuesday's
- Prayer service on Wednesday's
- Bible study on Thursday's
- Free time is allocated for Friday - Saturday's

Program Findings

▶ Activities and Services (contd.):

- New residents go through orientation
 - Orientation requires the individual to make a list of goals (short, mid, long-term) they want to achieve while at CARE.
- 30 Day probation period
 - Cannot leave the property alone and no cell phones.
- Assist residents with residency registrations, probation, employment, transportation, food stamps, medical, and opening a checking account

Program Findings

▶ Activities and Services (contd.):

▶ Employment

- CARE has their own landscaping service “Cut With Care”
- CARE has a good relationship with MARPAN and sends residents over if requested.

▶ Medical

- Works with the Bond Clinic to register residents.
- If the resident cannot afford medication, CARE has established a benevolence fund to pay for it.

Program Findings

▶ Activities and Services (contd.):

▶ Relationships

- Upon arriving at CARE, the relationships with family members and friends are handled on an individual basis.
- If CARE believes communication will aid the resident they will foster a channel of communication.
- If CARE finds that communication could be detrimental, they will restrict access.

Barrier Findings

- ▶ Inputs: Staff and Residents
 - ▶ Findings
 - Difficulty achieving goals
 - Relationships
 - Stigmatization
 - Substance abuse
 - Employment
 - Probation
 - Residency

Barrier Findings

▶ Difficulty transitioning:

- Residents arrive with unrealistic goals
- They often struggle with the reality that they are not returning to “the way things were”

▶ Relationships:

- The program focuses on building a relationship with God
- Residents struggle to mend past relationships as well as form new ones

Barrier Findings

▶ Stigmatization:

- They begin to feel “different” and “inferior” to others
- They often have no one to turn to other than those that reside at CARE

▶ Substance abuse:

- Drugs are often easily accessible (Circle K on Lake Bradford)
- Residents turn to substance abuse to cope with reentry struggles

Barrier Findings

▶ Employment:

- Residents typically find jobs that involves strenuous labor, in poor conditions, for low wages
- Individual had several certifications he received in prison, but employers only see “sex offender” - stuck doing asphalt

▶ Education:

- Sex offenders are prohibited from using the internet, GED programs are internet based, or require visiting a campus offenders are prohibited from visiting

Barrier Findings

▶ Probation:

- CARE has a good relationship w / Probation office, but monitoring usually makes finding employment difficult for residents
- Difficulty accepting residents outside of Leon

▶ Residency:

- CARE provides housing for residents unable to find employment elsewhere
- Prior to leaving the program, residents are often communicating with past residents and strike deals to move in with them at their new place.

Outcomes

▶ Offender Information:

- 300 Residents
- 61% were registered sex offenders
- Average time spent at CARE: 155 days

Outcomes

- ▶ Out of 300 residents, DOC data shows 84 recidivated after leaving CARE (~28%):
 - 43 of those were registered sex offenders (51%)
 - 14 were charged w / other crimes (e.g. Burglary, Grand Theft)
 - 24 were charged with “Failure to Report” or “Failure to Comply” (~56%)
 - 5 individuals were charged with serious sex crimes

Limitations

- ▶ No comparison group
- ▶ Matching DOC records w / our data was often difficult
- ▶ Charges listed may not be accurate - some were not even listed despite showing the individual was incarcerated
- ▶ Some past residents were detained by Federal agencies - their transgressions are unknown

Policy Questions

- ▶ Are SOR's effective? Do they do more harm than good?
 - Several studies have found that SOR's do not show a significant impact on sexual reoffending (Sandler, Freeman, & Socia, 2008; Vasquez, Madden, & Walker, 2008; Adkins, Huff, and Stageberg, 2000)
 - Levenson et al (2009) found that FTR convictions “did not have a significant effect on sexual recidivism” rather they “increased the risk of general recidivism
 - Registration noncompliance does not elevate the risk of sexual reoffending (Duwe & Donnay)

Other questions moving forward...

- ▶ How can we conclude that a reentry program does work?
- ▶ Does the data really tell us anything?
- ▶ How can CARE improve their services with the resources available?